OHIO VALLEY REGIONAL DEVELOPMENT COMMISSION

2014 ANNUAL REPORT



Bob Proud OVRDC Chairman, Clermont County Comm issioner

Message from the Chairman

"If you don't know where you are going, any road will take you there".... Lewis Carroll

Mapping out a direction to navigate the transportation needs in our OVRDC region, Team OVRDC is proud to be designated a Regional Transportation Planning Organization (RTPO) by the Ohio Department of Transportation (ODOT). I applaud ODOT for recognizing the importance of rural transportation, not only for traffic patterns but for economic development as well.

OVRDC's excellent relationship with our member counties will help us develop a blueprint for each county to determine their needs and priorities. OVRDC will then take their priorities and develop a comprehensive plan to present to ODOT. Team OVRDC also serves as an excellent source of data and other information to assist our city, village, and county partners in reference to transportation planning and providing resources and guidance in so many other areas.

An attitude of gratitude goes out to our excellent staff (TEAM OVRDC) and all who serve on our boards and committees. Your hard work and dedication makes the mission a reality! I would also be remiss not to thank our funding partners who give us the "tools" to help ourselves. Your partnership is invaluable and so critical to the success of our region as a whole.

A chain is only as strong as its individual links and I personally want to thank each and every one of you for being that "link" that makes our region so strong. Individually and collectively we will work together to map out our future and make our OVRDC region an even better place to live, work, and raise a family in. God bless!



Message from the Executive Director

Events over the past few years have brought opportunities for OVRDC to take on new responsibilities as well as get creative in making some of its existing programs better serve the region.

The Ohio Valley Regional Development Commission (OVRDC) has been involved in economic development planning and project implementation for over 45 years, however, transportation planning/project development has never been part of our scope of services until recently. Thanks to the Ohio Department of Transportation (ODOT) in 2013, Ohio Valley Regional Development Commission, along with four other rural planning agencies in Ohio, are now designated as Regional Transportation Planning Organizations (RTPOs). As an Ohio RTPO, we are now charged with the development and update of a Long Range Transportation Plan (LRTP) for our region. ODOT plans to continue the RTPO program in order for us to begin implementing our Transportation Plan and we plan to work hard to be successful with the implementation and combination of both economic and transportation priorities of the region.

Since the economic recession that the US experienced in 2008-2011, we have been challenged to find viable loan deals for our Revolving Loan Fund. In addition to only two new loans closed from 2009 to 2014, we have had several clients pay their loans off. In 2014, in order to address our slumping Revolving Loan Fund (RLF) program, we revised our RLF Manual and are being more aggressive and flexible in its operation. We are hopeful to have the revisions approved in early 2015 and begin marketing the program and utilizing the funds for the expansion of business and job creation in our region.

We are excited about the items above and how they will assist with the long term economic growth of the area. Please take time to read this Annual Report to see what other success OVRDC has realized this past year. As always, I want to thank the membership, the Executive Committee, the staff, our partners, and our federal and state elected officials and administrators that helps us make all that we do a reality. Without the assistance and support of all of you, we would not be able to succeed at any of these efforts.

Revolving Loan Fund Plan Revisions

During the past several years, OVRDC had seen a decline in activity in our Revolving Loan Fund (RLF) program. Since the downturn in the economy, banks have changed the way they are looking at and funding business loans. These changes had impacted our ability to make loans. In 2014, OVRDC began working on a new RLF plan. We proposed a plan that we believe allows us to be more flexible and more beneficial to area businesses. A few of the proposed changes include:

- Raising our loan limit from \$200,000 to \$300,000;
- Changing our fixed interest rate of 4% for all businesses to having the flexibility to offer a different fixed rate of financing based on the situation and needs of the business/community;
- Increased the maximum loan term allowed from 10 to 20 years;
- Adding franchises to our list of eligible businesses;
- Increasing the Job Cost Ratio from \$15,000/FTE to \$35,000/FTE for all of our loan programs.

We are working to get these proposed changes approved and put in to place as soon as possible so that we can move forward with what's most important...helping local business and the local economy.



The Ohio Valley Regional Development Commission's (OVRDC's) Small Business Revolving Loan Fund (RLF) program has operated the last 28 years through two (2) loan fund programs funded by the Appalachian Regional Commission (ARC) and the U.S. Department of Commerce, Economic Development Administration (EDA). The RLF program is an important additional financing resource for district businesses wishing to start up, expand, and create and/or retain full-time equivalent jobs within the OVRDC District.

History of OVRDC Revolving Loan Funds

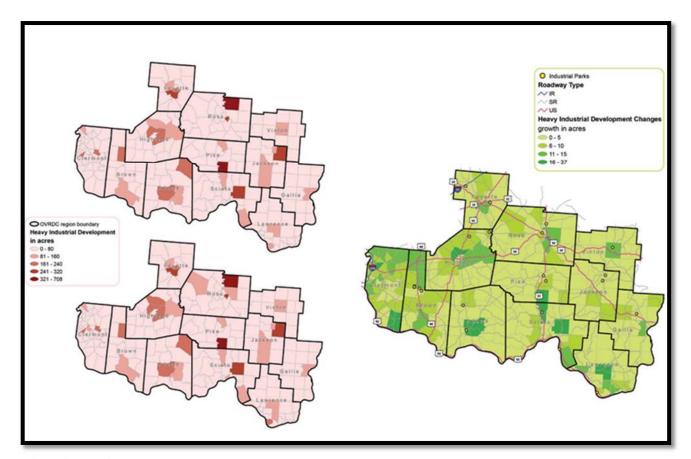
	EDA	ARC	Total
Number of Loans	33	41	74
Total Loans Disbursed	\$1,917,225.00	\$3,128,089.20	\$5,045,314.20
Private Funds Leveraged	\$7,999,177.00	\$11,956,951.00	\$19,956,128.00
Total Funds Leveraged	\$17,977,728.00	\$18,989,198.00	\$36,966,926.00
Average Loan Size	\$58,097.73	\$76,294.86	\$68,179.92
Number of Jobs Created	904	247	1,151
Numbers of Jobs Retained	1,408	1,106	2,514
Total Jobs Created & Retained	2,312	1,353	3,665
Active Number of Loans	2	4	6
Number of Loans Repaid	27	31	58
Number of Loans Restructured	0	1	1
Number of Loans Written-Off	4	5	9

OVRDC Regional Transportation Planning Organization (RTPO)

In 2013, OVRDC became one of five pilot Regional Transportation Planning Organizations (RTPOs) under the Ohio Department of Transportation (ODOT) as a result of amended language in the federal reauthorization of the surface transportation bill called "Moving Ahead for Progress in the 21st Century Act" (MAP-21). MAP-21 established for the first time a formal definition and scope of work for RTPOs to serve areas outside MPO boundaries. MAP-21 also requires states to cooperate with non-metropolitan local officials or RTPOs in carrying out the planning sections of the bill and in the development of the long-range statewide transportation plan with respect to non-metropolitan area. This process requires to the maximum extent possible that local official involvement through RTPOs be separate and discrete from the public involvement process.

In 2014, as part of its pilot RTPO scope of work, OVRDC focused on developing southern Ohio's first Long Range Transportation Plan (LRTP) for eleven of our twelve member counties (all except Clermont and the urban area of Lawrence County along the Ohio River). The LRTP is divided into several sections and development of each section has transpired over the course of the year, including our Goals and Objectives, Existing Transportation Conditions, Future Conditions, Needs Analysis, Recommendations, and Fiscal Analysis.

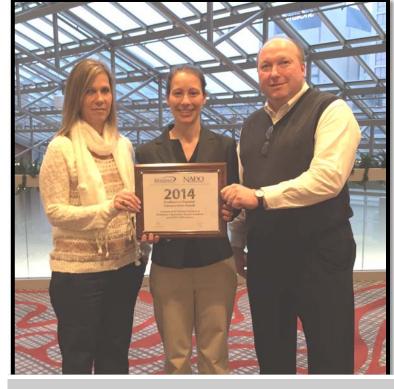
The Goals and Objectives section of the Plan was drafted and finalized based on the national planning goals under Moving Ahead for Progress in the 21st Century Act (MAP-21) bill. After the Transportation Committee's approval of these Goals and Objectives, OVRDC hosted Transportation Planning Participation Meetings for public comments in each county during January and February 2014. Utilizing input from these participation meetings, both the Existing Conditions section and Future Conditions section were drafted and finalized to present a summary of the region's transportation system and its future needs. Various aspects are discussed through data analysis of current transportation system and projected outcomes for the future, including transportation safety, system management and operations, regional connectivity and accessibility, existing system preservation, economic development, etc. The plan's analysis consisted of data collection and mapping, model projections, local concerns and coordination with diverse public agencies.



Committee contribution and public participation were an essential part of the planning process throughout the year. OVRDC's Transportation Committee and Policy Committee were valuable resources to the Plan, and the quarterly Transportation Committee meetings provide timely recommendations related to the development of the Plan. In addition, OVRDC held public meetings and an open house to receive draft comments during 2014, and will continue to make efforts on engaging the public participation as it stated in its Public Participation Plan.

Currently, OVRDC is finalizing the Needs Analysis, Recommendations, and Fiscal Analysis sections of the Plan, and the final LRTP document is expected to be approved by OVRDC Transportation Committee and Policy Committee in May/June 2015.

On September 19, 2014, OVRDC, at its Full Commission and Annual Appreciation Meeting and Picnic in Jackson, Ohio, presented its Area Leadership Award to Jerry Wray and the staff of the Ohio Department of Transportation (ODOT) for their foresight, willingness and commitment to establish a Regional Transportation Planning



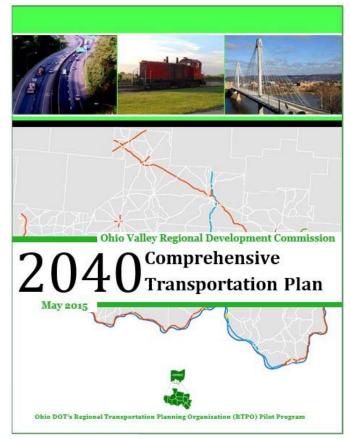
Kim Reynolds and John Hemmings of OVRDC accept the NADO 2014 Excellence in Regional Transportation Award from Carrie Kissel of NADO.



Organization Pilot Project in the Ohio Valley Regional Development Commission region along with four other rural regions of the State of Ohio and for their innovation and commitment to financing the Ohio State Route 823 (Portsmouth By-Pass) toward completion of the Appalachian Development Highway System in Ohio.

In December, OVRDC, on behalf of the five Ohio Pilot RTPOs, presented the Ohio Pilot RTPO model at the 2014 National Rural Transportation Conference and along with the Ohio Department of Transportation (ODOT) and the four other Ohio RTPOs, received the National Association of Development Organizations' (NADO) "2014 Excellence in Regional Transportation Award".

Also in December , OVRDC, along with the other 4 RTPOs in Ohio, was invited by ODOT to apply for a new two-year RFP to continue the RTPO program with extended aspects of work and funding opportunities for the region.



Appalachian Regional Commission

During Fiscal Year 2014, the Ohio Valley Regional Development Commission provided technical assistance to public and private non-profit organizations resulting in the following outcomes: 65 jobs created, 715 jobs retained, 17,883 households and 890 businesses served with water and/or sewer, approximately 50,000 people served with up-to-date medical care, 72 people trained for employability, and \$10,000,000 in private investment leveraged. The following projects helped achieve those outcomes.

Project Title	ARC Funds	Leveraged Funds
Hobart Drive Phase II (Highland)	\$250,000	\$2,563,247
Oak Hill Water Meter Replacement (Jackson)	\$250,000	\$151,915
Adams County Medical Foundation Imaging Equipment Upgrade (Adams)	\$171,110	\$69,890
City of Portsmouth Water Treatment Plant Rapid Mix Tank (Scioto)	\$75,000	\$326,915
Gallipolis Water Pollution Control Facility Improvements (Gallia)	\$250,000	\$5,994,300
McCarty Lane Area Sanitary Sewer Improvements (Jackson)	\$250,000	\$723,639
Green Township Phase I Sanitary Sewers (Gallia)	\$250,000	\$9,008,730
Zaleski Sanitary Sewer Improvements (Vinton)	\$250,000	\$2,757,125
Peach Mountain Area & Poplar Grove/Betty's Creek Waterline (Adams)	\$250,000	\$765,600
Winchester Lift Station and Screen Installation (Adams)	\$220,000	\$60,000
Goose Creek Vending Station (Vinton)	\$54,180	\$13,545
Gateway Internal Access Road (Ross)	\$466,000	\$150,000
Ironton Gateway Commercial Redevelopment Project (Lawrence)	\$150,000	\$10,192,569
Turning Point Applied Learning Center Employment Training for Justice-Involved Persons (Highland)	\$60,000	\$39,500
Vinton County Airport (Vinton)	\$24,900	\$303,681
Total	\$2,971,190	\$33,120,656

Lawrence County Receives ARC Grant

The Ironton-Gateway Commercial Redevelopment Project – 9th Street Redevelopment Project brought a private investment of nearly \$10,000,000 into the region, made possible in part by a \$150,000 grant from the Governor's Office of Appalachia through their state Appalachia program.

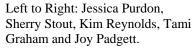
This over \$10 million project enabled the development of critical access, street, and utility infrastructure to support the redevelopment of a targeted area within the City of Ironton into a commercial district. A cooperative effort was organized between local, regional, and state resources to develop approximately 8 acres at the primary State Route 93 interchange into Ironton. Key anchors in this de-



velopment include a new Holiday Inn hotel and a new Frisch's restaurant, creating 61 jobs in total.

Adams County Regional Medical Center Receives Imaging Equipment

On December 12th, Joy Padgett, Deputy Director of the Governor's Office of Appalachia, Kim Reynolds, OV-RDC Development Director, and Jessica Purdon, OVRDC Economic Development Specialist were welcomed into the Adams County Regional Medical Center to tour ACRMC's newly-installed imaging equipment. Tami Graham, Imaging Manager at the Medical Center and Sherry Stout, Executive Director for the Adams County Medical Foundation led the tour which included stops to see the new Computed Radiography Reader and Ultrasound Machines purchased in Fiscal Year 2014 with the help of OVRDC and GOA through a state-funded Appalachia program grant.





Left to Right: Jessica Purdon, Kim Reynolds, Tami Graham, Sherry Stout and Joy Padgett.

District 15 Ohio Public Works Commission

The Ohio Public Works Commission was created to assist in financing local public infrastructure improvements for roads, bridges, culverts, water supply systems, wastewater systems, storm water collection systems, and solid waste disposal facilities. Since the creation of both the State Capital Improvement Program (District Fund) and the Local Transportation Program (LTIP) District 15 that include Adams, Brown, Fayette, Gallia, Highland, Jackson, Lawrence, Pike, Scioto, Ross and Vinton counties has been successful in getting much needed infrastructure projects funded. Including the list of projects below that were funded in Round 28:

District Fund \$6,948,345

Green Township Sanitary Sewer Improvements Phase I (Gallia County)
RFL Wastewater System Improvements (Highland County)
Lick Township Joint Project (Jackson County)
Scioto County Regional Water District (Scioto County)
Water Filtration Rapid Mix Tank (City of Portsmouth)
Six County Bridge Replacement (Pike County)
Scioto County Highway Improvements 2014 (Scioto County)
County Township Multi Road Repair (Ross County)
County Highway Improvements 2014 (Adams County)
Street Resurfacing (Village of McArthur)
McCarty Lane Sanitary Sewer Improvements (City of Jackson)
Quail Run Sanitary Sewer (Fayette County)
2014 Street Resurfacing (City of Chillicothe)
Grandview Avenue Sewer Improvement Project (City of Portsmouth)

LTIP \$2,869,592

County Road Improvements (Lawrence County)
Bridge Replacement and Road Improvements (Scioto County)
Township Road Resurfacing (Brown County)
CR 19 – Siverly Creek Bridge Replacement (Vinton County)
County Village Joint Road Improvements (Lawrence County)
Prairie Road Bridge and Resurfacing (Fayette County)
County and Township Joint Improvements (Gallia County)

Small Governments \$1,562,476

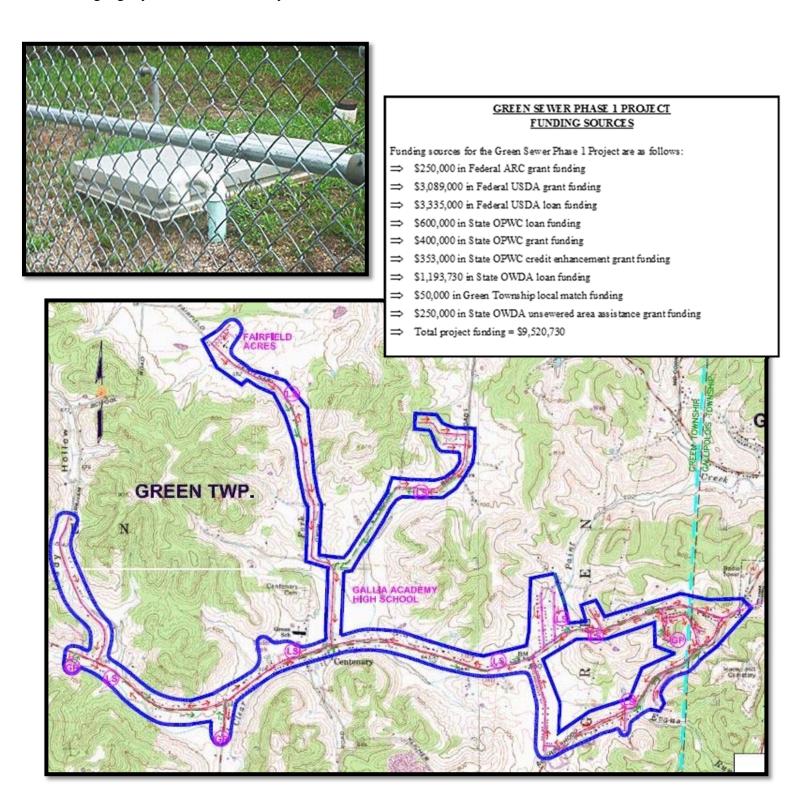
2013-14 WWTP Improvements (Village of Mt. Orab)
Phase III Water System Improvements (Village of Coal Grove)
West Avenue Street Improvements (Village of Piketon)
SR 93 Storm Sewer Improvements (Village of Hamden)
2014 Road Sealing Program (Rarden Township)

Ohio Voters Approve Issue 1: State Capital Improvements Program

On May 6, 2014, Ohio Voters approved Issue 1, the proposed Constitutional amendment to fund public infrastructure improvements by permitting the issuance of general obligation bonds by a 65% to 35% margin. The "Yes" vote approved the continuation of the Ohio Public Works Commission (OPWC) State Capital Improvement Program for 10 more years. For OPWC District 15, of which 11 of OVRDC's member counties are part, the allocation increases annually from \$5,517,000 to \$6,402,000 for the first 5 years of the program's continuation and to \$7,284,000 for the remaining 5 years. For District 10 of OPWC, of which Clermont County is part, the allocation annually increases from \$9,283,000 to \$10,858,000 for the first 5 years, and to \$12,428,000 for the remaining 5 years. Thanks to the voters of Ohio, county and township roads, municipal water and wastewater systems can continue to be repaired and kept in good working order for our use.

Gallia County Received \$1 Million from OPWC

The Green Township Phase I Sanitary Sewer project in Gallia County was funded by the Ohio Public Works Commission during Round 28 for \$1 million. This project consisted of the construction of 80,000 feet of sanitary sewer pipe, nearly 300 manholes, and 11 pump stations and replacement of 3,000 feet of storm sewer. This nearly 10 million dollar project will provide central sanitary sewer to 17 businesses and 505 homes in Gallia County. Completion of the project will address issues with raw sewage identified by the Ohio EPA by creating legally and environmentally safe conditions within the service area.



OVRDC Geographic Information System



Infrastructure Project Communities

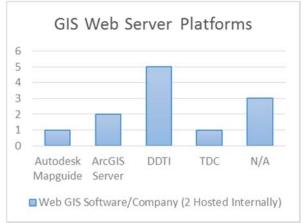
Over the past year OVRDC continued work on its infrastructure mapping project. We completed the city of Williamsburg and continue to work on the city of Wellston, with completion expected in 2015. Wellston has already received a preliminary version of the data which they use on a daily basis. OVRDC plans on starting data collection with at least one more community this year.

OVRDC had another successful year hosting the GIS User Group. We held four meetings with over 40 attendees and speakers from ESRI, ODNR and Buckeye Hills Hocking Valley Regional Development District, covering a wide range of topics. The GIS User Group email list also continues to grow, currently with over 200

subscribers.

With the rapid expansion of mobile devices, geospatial technology is rapidly becoming part of our everyday lives. Following this trend, over the past year OVRDC began its foray into the world of web mapping. This new avenue for data analysis and visualization will greatly enhance our GIS services. Drawing on the vast amounts of data currently available online, web mapping will provide our members with new tools to make informed decisions based on relevant, reliable data. Look forward to see our new maps sometime in mid-2015.

Finally, OVRDC contributed to the 2014 Report "Appalachian - Ohio's Open Geographic Information System Web Access" through our affiliation with the Appalachian Ohio Geospatial Data Partnership (AOGDP), funded by the Ohio Development Services Agency. For the report, OVRDC conducted interviews with key GIS personnel in each of our Appalachian counties. The resulting data, along with that from all of Ohio's Appalachian counties, were vital to the findings of the report. For more information please contact OVRDC. The charts to the right illustrate the various GIS platforms used in OVRDC's Appalachian Counties and the extent to which these counties are leveraging these services to develop their own GIS web applications.





"...making the data available to stakeholders within and outside the county seemed to be a consistent challenge for many of the counties. The two challenges that appear to be the most prevalent were ensuring consistent data format and making certain that the data is easily conveyed to those who need it most."

- From the report, p. 11

Joint Economic Development Initiative of Southern Ohio (JEDISO)



OVRDC began assisting the Joint Economic Development Initiative of Southern Ohio (JEDISO) with putting together its joint strategic economic development priorities to submit to Fluor B & W Portsmouth in 2012. JEDISO is an alliance of the economic development offices of Jackson, Pike, Ross, and Scioto Counties, and Fluor B & W Portsmouth is the contrac-

tor hired by the US Department of Energy (DOE) to clean up the old Gaseous Diffusion Plant at the DOE reservation in Piketon, Ohio. A percent of the Fluor B & W Portsmouth's fee goes into its Opportunity Fund for investment into economic development and charitable giving in the four counties. OVRDC is an ex-officio member of JEDISO along with the Southern Ohio Diversification Initiative (SODI). OVRDC also serves in the capacity of facilitator for the group.

OVRDC assisted JEDISO with securing \$196,405 from the Opportunity Fund to procure services in 2014 from AdyVoltedge, an well-known and established economic development marketing firm out of Wisconsin, to develop 1) an Industrial Property Feasibility Study including thorough documentation of assets in the four-county region and aligning those assets with a refined list of targeted industries; 2) Regional Marketing Services including a marketing plan and lead-generation; 3) a Turnkey Website and Content Management System for Professional Economic Development Marketing as well as website hosting; and 4) External Branding.

The website, www.choosesouthernohio.com, focuses on marketing a region of approximately 220,000 people versus four individual counties. This joint marketing effort would not be possible without the cooperation of the economic development directors of the four counties, and the financial contributions provided by Fluor B & W Portsmouth LLC.

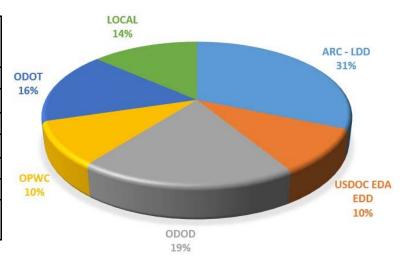
One of just many successful projects of the JEDISO during 2014 happened in Pike County. JobsOhio had sent out a Request for Information (RFI) for a possible distribution/warehouse facility. Both Pike and Scioto County responded to the request but only Pike County made it to the narrower list of final locations. Prior to Pike County being named a finalist site, the county development director took other employment and the new director, Gary Arnett, was faced with additional information requests from the potential company. Southern Ohio Port Authority (SOPA) Executive Director Jason Kester provided assistance to Mr. Arnett since Mr. Kester, being Scioto County's main economic development contact, was familiar with the initial request. Pike County was successful in securing the project which is a Rural King distribution center and retail store located in part of the old Masco facility in Waverly. The project will create about 160 jobs in the area. Working and thinking regionally helped make this important project for Pike County a success.



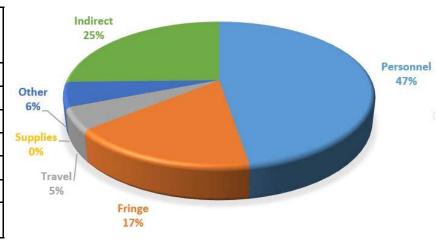
2014 Major Programs Revenue & Expense

The Ohio Valley Regional Development Commission receives financial support from Federal, State and local funding resources which help support our 10 staff members who perform an excellent job for the Commission. Our Federal funding partnerships for 2014 are with the Appalachian Regional Commission (ARC) for our Local Development District (LDD) activities; and U.S. Department of Commerce, Economic Development Administration (EDA) under their Planning Assistance program for our Economic Development District (EDD) activities. Our State funding partnerships for 2014 are with the Governor's Office of Appalachia (GOA) Ohio Department of Development (ODOD) for our Appalachian Local Development District; Ohio Public Works Commission (OPWC) to support the programs of the District 15 Public Works Integrating Committee; and Ohio Department of Transportation (ODOT) for our Regional Transportation Planning Organization (RTPO) activities. The local resources are from 12 member counties and administrative contracts with local political subdivisions for grants management services, which have helped leverage the federal and state resources.

FY 2014 Revenues				
A	ARC - LDD	\$ 209,000		
В	USDOC EDA EDD	\$ 65,851		
С	ODOD	\$ 127,654		
D	OPWC	\$ 65,000		
Е	ODOT	\$ 108,289		
F	LOCAL	\$ 89,421		
	Total Revenues	\$ 665,215		



	FY 2014 Expenses	
A	Personnel	\$ 296,675
В	Fringe	\$ 104,504
С	Travel	\$ 30,600
D	Supplies	\$ 339
Е	Other	\$ 34,881
F	Indirect	\$ 158,929
	Total Expenses	\$ 625,928



2014: A Review in Pictures



2014 PROJECT REVIEW COMMITTEE

Holly Johnson, Adams County
Kelly Cole, Brown County
Andy Kuchta, Clermont County
Tim Mitchel, Fayette County
Karen Sprague, Gallia County
Dean Otworth, Highland County
Jennifer Jacobs, Jackson County
Ralph Kline, Lawrence County
Chris Ervin, Pike County
J. Devon Shoemaker, Ross County
Michele Throckmorton, Scioto County
Terri Fetherolf, Vinton County

2014 NOMINATING COMMITTEE

Jack DeWeese, Chairman Harry Rider, Vice-Chairman Eugene Collins Sr. Debora Plymail Bill Dingus

2014 PERSONNEL COMMITTEE

Bob Proud Shane Wilkin Blaine Beekman Eugene Collins Cheryl Thiessen Debora Plymail Rick McNelly

2014 LOAN REVIEW COMMITTEE

Judd Johnson, Adams County
Raymond Sininger, Brown County
Jim Huebner, Clermont County
Bill Cupp, Fayette County
Marianne Campbell, Gallia County
Mike Rector, Highland County
Lori Michael, Jackson County
Ralph Kline, Lawrence County
Lisa Pfeifer, Pike County
Susan Gearhart, Ross County
Lee Powell, Jr., Scioto County
Terri Fetherolf, Vinton County

2014 FINANCE/AUDIT COMMITTEE

Bob Proud Shane Wilkin Blaine Beekman

We at OVRDC would like to Thank All of our Members!

2014 CEDS COMMITTEE

Adams
Debora Plymail
Dane Clark

Brown
Harry Foxworthy
Bruce Lunsford

<u>Clermont</u> Warren Walker

<u>Fayette</u> Roger Blackburn Jim Gusweiler

Gallia Bryan Long Randy Finney

<u>Highland</u> Shane Wilkin Charles Stevens

Jackson Rick McNelly Martha Cosby

<u>Lawrence</u> Rick Griffith Doug Cade

<u>Pike</u> Sharon Manson

Robert Wakefield Tom White

Scioto Bill Whittaker Jason Kester

<u>Vinton</u> Michael Bledsoe Ralph Neal

2014 OVRDC EXECUTIVE COMMITTEE

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Brown County
Tony Applegate/Daryll Gray

Harry Foxworthy

Clermont County

Bob Proud

Matthew Van Sant

Fayette County

Jack DeWeese

Jim Gusweiler

Gallia County

Steve Wallis

Michelle Miller

Highland County

Shane Wilkin

Charles Stevens

Jackson County

Jerry Hall

Rick McNelly

Lawrence County

Doug Cade

Rick Griffith

Pike County

Ted West

Blaine Beekman

Shirley Bandy

Ross County

Doug Corcoran

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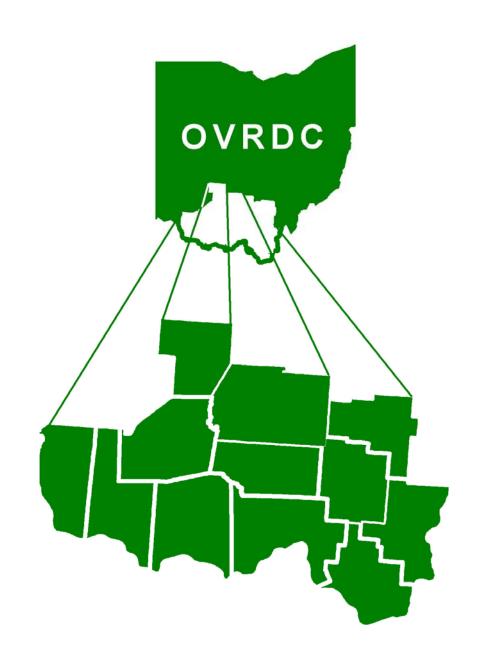
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